

## Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW

INFO AMCONSUL LENINGRAD

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E.O 11652: N/A

TAGS: CVIS, OEXC, SCUL, UR, US

SUBJECT: 1977-79 EXCHANGE PROGRAM

REF: MOSCOW 11069

1. DEPARTMENT APPRECIATES EMBASSY COMMENTS ON DRAFT 1977-79 PROGRAM OF EXCHANGES. DEPARTMENT'S COMMENTS ON CHANGES PROPOSED BY EMBASSY FOLLOW.

2. SCIENCE/HUMANITIES BALANCE. DRAFT PROGRAM SPECIFIES THAT AT LEAST 50 PERCENT OF GRADUATE STUDENTS WILL BE IN THE HUMANITIES AND SOCIAL SCIENCE; IT DOES NOT REQUIRE 50/50 BALANCE BETWEEN SCIENCE AND HUMANITIES. WHILE CHANCES ARE ADMITTEDLY SLIM THAT SOVIETS WOULD ACCEPT SUCH A FORMULA, WE BELIEVE AN EFFORT SHOULD BE MADE AND THAT IT SHOULD BE KEPT IN OUR DRAFT. WE AGREE WITH EMBASSY THAT

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US CANNOT AND SHOULD NOT AGREE THAT HALF OUR APPLICANTS

BE IN THE SCIENCES.

3. GRADUATE STUDENT/YOUNG PROFESSOR SEPARATION. OUR REASONS FOR PROPOSING CHANGE ARE NOT "PURELY ECONOMIC", ALTHOUGH WE WOULD EXPECT SUBSTANTIAL SAVINGS IN STIPENDS AND HOUSING COSTS BY INCREASING PROPORTION OF GRADUATE STUDENTS. PRINCIPAL REASON FOR CHANGE IS TO INCREASE PROPORTION OF YOUNGER SOVIETS IN THIS PROGRAM AND THEREBY REDUCE NUMBER OF SOVIET PROFESSORS, PARTICULARLY IN ADVANCED S AND T FIELDS. WE DO NOT BELIEVE THAT INCREASING PROPORTION OF GRADUATE STUDENTS WILL LOWER OVERALL QUALITY OF US PARTICIPANTS OR HINDER GOAL OF EXPANDING INTO NEW CONTEMPORARY FIELDS. ALSO THERE WAS CONSIDERABLE SENTIMENT AT AIRLIE HOUSE MEETING THAT A STAY IN USSR IS MORE USEFUL TO YOUNGER GRADUATE STUDENTS. WE THEREFORE THINK AN ATTEMPT AT GRADUATE STUDENT/YOUNG PROFESSOR SEPARATION IS WORTH THE EFFORT. INCIDENTALLY, WE HAVE AGREED TO IREX SUGGESTION THAT SECTION I (1) (B) BE CHANGED TO "YOUNG RESEARCHERS AND JUNIOR FACULTY" AND (1) (D) TO "SENIOR RESEARCHERS AND PROFESSORS" IN ORDER TO SHARPEN THE DISTINCTION BETWEEN THESE CATEGORIES.

4. EXIT VISAS. WE AGREE WITH EMBASSY SUGGESTION TO INCLUDE EXIT VISA PROVISION IN OUR DRAFT, BUT BELIEVE SUGGESTED LANGUAGE MIGHT BE INTERPRETED TO REQUIRE US TO ISSUE VISAS TO ANY SOVIET WHOM IREX ACCEPTS. WE THEREFORE PROPOSE FOLLOWING LANGUAGE: "SINCE SOVIET EXCHANGE VISITORS TO THE UNITED STATES DO NOT REQUIRE EXIT VISAS TO DEPART THE UNITED STATES, THE SOVIET UNION WILL ISSUE EXIT VISAS, SIMULTANEOUS WITH THE ISSUANCE OF ENTRY VISAS, TO ALL US EXCHANGE VISITORS. THE PERIODS OF VALIDITY OF SUCH EXIT VISAS WOULD COINCIDE WITH THE PLANNED STAYS OF US PARTICIPANTS AS APPROVED BY SOVIET AUTHORITIES." WHILE WE AGREE THAT RAISING EXIT VISAS IN NEGOTIATIONS ON PROGRAM OF EXCHANGES MAY GIVE US SOME LEVERAGE, WE CANNOT AGREE THAT NEW PROGRAM WILL NOT BE SIGNED WITHOUT EXIT VISA PROVISIONS.

5. GRADUATE STUDENTS IN THE ARTS. WE BELIEVE THAT COST AND EFFORT OF A NATIONAL COMPETITION FOR THIS PROGRAM JUSTIFIES AN INCREASE TO FIVE EXCHANGEES EACH YEAR. FOR LIMITED OFFICIAL USE

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FY 1976-77 THERE WERE 32 APPLICANTS AND WE EXPECT MORE EACH YEAR AS PROGRAM BECOMES BETTER KNOWN. FROM THIS NUMBER WE ARE CONFIDENT THAT WE CAN SELECT AT LEAST FIVE QUALIFIED CANDIDATES.

6. PERFORMING ARTS. WE PREFER TO KEEP LANGUAGE IN PRESENT DRAFT BECAUSE (1) FUNDS SAVED BY REDUCING PAG'S CANNOT BE SHIFTED TO OTHER CU SOVIET PROGRAMS BUT WOULD NECESSARILY

BE USED FOR PAG'S IN OTHER GEOGRAPHIC AREAS; (2) REDUCTION OF US PAG'S WITHOUT CORRESPONDING REDUCTION OF SOVIET PAG'S IN US WOULD RAISE QUESTIONS ABOUT IMBALANCE, PARTICULARLY FROM US UNIONS WHO DO NOT WELCOME COMPETITION FROM SOVIET PAG'S BUT RELUCTANTLY ACCEPT IT AS NECESSARY TO SEND OUR GROUPS TO USSR; AND (3) PLACING NEW LIMIT ON PAG'S FROM BOTH SIDES WOULD BE BACKWARD STEP IN TERMS OF OUR POSITION ON CSCE BASKET III ISSUES. EMBASSY SHOULD ALSO UNDERSTAND THAT "AT LEAST TEN" FORMULA IN OUR DRAFT DOES NOT OBLIGATE US TO SEND TEN GROUPS; RATHER IT OBLIGATES SOVIETS TO FACILITATE TEN, IF WE OFFER THAT MANY. WE WELCOME EMBASSY'S PROPOSAL FOR CO-PRODUCTIONS AND WILL ADD FOLLOWING LANGUAGE TO OUR DRAFT: "THE PARTIES WILL CONSIDER THE POSSIBILITY OF CO-PRODUCTIONS IN THE PERFORMING ARTS."

7. FILM FESTIVALS: WE CONCUR WITH EMBASSY'S SUGGESTION TO ADD "ON A SENDING-SIDE-PAYS BASIS."

8. WE BELIEVE THAT NEGOTIATIONS WITH SOVIETS SHOULD BEGIN ON OR ABOUT OCTOBER 11 IN ORDER TO COMPLETE WORK BEFORE NOVEMBER/DECEMBER SOVIET AND US HOLIDAYS. CU AND IREX NEGOTIATING OFFICERS ARE NOT AVAILABLE OCTOBER 6-8 SINCE THEY WILL BE ATTENDING ANNUAL IREX AND AAASS MEETINGS. WE SHOULD THEREFORE PLAN TO EXCHANGE DRAFTS WITH SOVIETS NOT LATER THAN SEPTEMBER 1, AND WOULD APPRECIATE EMBASSY'S FINAL COMMENTS/CONCURRENCE ON US DRAFT BY AUGUST 15. WE WILL ALSO BE SENDING YOU ASAP TEXT OF REVISED IMPLEMENTING PROGRAM FOR EDUCATION EXCHANGES.

9. SITE OF NEGOTIATIONS SHOULD BE SETTLED PROMPTLY. ALTHOUGH IT IS SOVIET TURN TO HOST NEGOTIATIONS AND WE BELIEVE SOVIETS WOULD BE ABLE TO MAKE DECISIONS ON OUR NEW INITIATIVES MORE EASILY IN MOSCOW THAN WASHINGTON, WE ARE LIMITED OFFICIAL USE

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WILLING TO HOLD TALKS HERE IF SOVIETS PREFER. REQUEST EMBASSY ASK SOVIETS WHAT THEIR PREFERENCE IS. KISSINGER

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## Message Attributes

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